

NO RECOURSE TO PUBLIC FUNDS

PROCESS

TASK ALLOCATION

Eligibility for services

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Establishing whether or not a family is eligible for services is a crucial element in	All to note	
resolving the presenting need and ensuring that the right level of provision is		
provided by the right agency or service. This should be undertaken in four		
chronological steps:		
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Establish whether the assessing team and Rochdale Council is "territorially	First Response Team/
responsible". That is to say, whether the child is a child in need within the	Social Worker
operational boundaries of Rochdale Metropolitan Borough Council. This is the	
test of Ordinary Residence applied under the Children Act 1989. If the family is	
not considered to be Ordinarily Resident in that area then they should be referred	
back to the appropriate local authority area which applies.	

Carry out an immigration check to establish eligibility under immigration As above legislation, including checks with the UK Border Agency (UKBA);

Where the family falls within one of the excluded groups below, the assessing	Social worker
social worker should carry out a human rights assessment (see appendix 1)	
(which should include the needs of the child) to establish whether there is an	
obligation on the authority to provide support in order to prevent a breach of a	
family's human rights. These groups are:	
 EEA nationals and any dependents 	

Persons granted refugee status by another EEA state and any



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 dependents Refused asylum seekers who have failed to comply with removal directions, and any dependents Persons unlawfully present in the UK (this includes people who have overstayed their visas or failed asylum seekers who made their initial asylum claim in-country). 	
A template human rights assessment has been produced by the NRPF Network (Appendix 1)	All to note
If a person is legally in the UK, they may have the right to work and the local authority must ask whether they can self-support. In some cases, the local authority may be required to intervene if the person does not speak English or if they cannot exercise their right to work because they are not entitled to child minding allowance.	First Response Team/ Social Worker
If a family is in the UK unlawfully, the local authority has a duty to inform the UK Border Agency under Schedule 3 NIA.	All to note
A more detailed procedure for establishing eligibility for services is outlined in <i>Guidance for Local Authorities: assessing and supporting destitute people from abroad with NRPF</i> (pages 3-5). (Appendix 2)	
Decision to carry out assessments	
Families with no recourse to public funds usually present in different ways:	All to note
 Self-referral without an appointment; 	



 Self-referral or referral by an external agency, by appointment. 	
Social workers need to consider if there is evidence to suggest that the child or children comes within the definition of a Child in Need or there is potential for such concerns. This may include health needs affecting the parent/s or children, e.g. chronic health conditions, physical disabilities, learning disabilities, or safeguarding issues, e.g. Neglect and/or domestic abuse. Note : In NRPF cases, a child who is destitute / in need of accommodation will be a child in need.	Social worker
If there is a strong possibility of such needs as outlined above, the Children's Assessment Team should commence an assessment as for all children and as described in the Children's Social Care procedures.	Social worker
When interviewing the children and parents, social workers should explore as fully as possible with them any existing sources of help and support in the community, voluntary groups, social networks etc.	Social worker
 Due to the 'no recourse' status of the applicant, social workers will also have to check the following alongside the Child in Need assessment: 1. Key documents (e.g. Home office letter and reference number, ARC Card, IS96 document) 2. Local Connection 3. Immigration status 4. Destitution 	Social worker /Legal services

Key documents



The applicant must have sufficient identification although this may not be possible, e.g. if the person is fleeing domestic abuse. In such cases evidence should be established at a later date through the assistance of a solicitor or the police.	Social worker
If potential clients do not bring the necessary documentation on first presentation, the assessment can still go ahead but they must be informed that any decisions regarding provision of support can only be made when they have provided the appropriate documents, and they should have all the required documents before another interview is arranged.	Social worker
If the client needs an interpreter, arrangements should be made with the interpreter to inform the client of the documentation required.	Social worker
Applicants should be asked to verify their identity and immigration status with the production of the following identification:	Social worker
 Passports and birth certificates for all members of the family; If available, travel documents like return air tickets; Worker Registration Scheme (WRS) documentation; Home Office papers (Application Registration Card (ARC), application letters or refusal letters) and solicitors' letters; and If available, bank account statements (from the last three months). 	
All identification documents supplied must be original documents. Social workers should view the original documents, take photocopies; and file them in the client's folder on ICS (Childrens Legal Section).	Social worker
If the applicant or any dependents have health needs, they must provide any	Social worker



documented evidence of ill health or disability for any member of the family, OT
reports, mental health/psychiatric reports.

Local connection

It is important to establish where the person has a local connection as it may be another local authority, which has responsibility for this person.	Social worker
Local connection criteria need not always apply, e.g. if the person is at risk of violence if s/he returns to the local authority where they have a local connection.	
It should be stressed to all clients that social workers will follow up on the contact details given by the clients and make enquiries into their local connection.	
If it is established that the person has a local connection with another local authority, the social worker should refer the person to that local authority.	

Immigration status

The social worker must check with the Link worker in the Home Office whether	Social worker
the client has a 'live' asylum application, or has been refused asylum, or has	
some other application pending.	
Social workers should have the documentation outlined in key documentation to	Social worker
establish the status and identity of the applicant and his/her dependents and this	
should be cross-referenced with the Home Office as fully as possible.	
Social workers need to tell over stayers they have a duty to inform the Home	Social worker
Office as they have approached the local authority for assistance.	



Destitution	
It is important to build up a clear picture of the client's circumstances and social workers need to assess if the client is indeed destitute, i.e. he/she has no means of supporting him/herself nor family or friends whom he/she can rely on for support.	Social worker
Social workers must consider if the information given by the client both verbally and in documented form is credible. If they do not think it is credible, they must be confident that there is enough evidence to the contrary (taking care to record this in the client's case file) otherwise the local authority's decision making will be open to legal challenge.	Social worker

Assessment

On accepting the referral, the Childrens Assessment Team should undertake a	Social worker	
Single Assessment. As with all Single assessments this should be child-focused,		
based on the needs of the child and on any potential risk there is to the child. The		
assessing social worker should also establish ordinary residence, destitution and		
immigration status of the child/ren, as these may differ from those of their		
carer(s). A Human Rights Assessment to run concurrently with the Single		
Assessment (Follow ICS Pathway from Referral)		

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If a child is found to be a child in need then the local authority has a duty to	Social worker/ Head of
provide services including accommodation to that child and family. Under the	Service
Children Act 1989 this can be in the form of accommodation of the child alone	
under Section 20 or by the provision of services which can include	
accommodation for the child and their carer under Section 17. In making this	
decision consideration needs to be given to the child's individual needs and its	



right to family life under Article 8 of the European Convention on Human Rights.
Consideration should be given to support via UK Border Agency. A child would
only be accommodated via S20 if there are CP concerns.

At the start of the Assessment the Social Worker will ask the parents to sign	Social Worker	
permission letters to allow checks to be undertaken with relevant agencies, e.g.		
Legal Rep, DWP, Housing etc (See template Appendix 3)		

The Single assessment must form part of the human rights assessment. In such	Social worker
cases the assessing social worker must consider the needs of the child in the UK	
and in the country of origin, should they be returned there. This will include a	
consideration of their access to education, benefits, social services and health	
services. Country of origin information can be accessed from the Home Office	
website and national embassies. The assessment should be 'detailed and	
circumstantial', balancing the views of the parents with the information provided	
by the UKBA and national embassies.	

If the human rights assessment does not establish that there would be a breach
of the children's human rights if they were to return to country of origin then the
local authority have the power to purchase travel tickets to enable the family to
return to their country of origin. However, consideration should be given as to
whether funding can be secured via the Voluntarily Assisted Return and
Reintegration Programme (VARRP). For further information see the UKBA
website: http://www.ukba.homeoffice.gov.uk/asylum/support/apply/ and the
Asylum Support Application Form (ASF1) If the family refuse to return to their
country of origin in situations where to the local authority no duty to support has,
this will result in the family making themselves intentionally homeless.

When an assessment is completed, the social worker should discuss theSocial worker / Practiceoutcome with his or her Practice manager, including any need forManager/legal Rep/ Head



	urgent/immediate support. A legal Planning Meeting needs to take place to	of Service	
	determine further support or the LA position		
	If s17 Support is needed a financial form needs to be completed and signed by		
	Practice Manager and Head of Service. This needs to be uploaded into		
	documents and a case note adding to ICS (See appendix 4)		
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	The Practice manager in collaboration with the Head of Service will decide	Practice Manager/Head	
	whether to approve the outcome of the assessment. Such decisions will be	of Service/Legal Rep	

based upon the assessments and the applicant's immigration status.

The decision will be one of the following:	Practice Manager/Head
	of Service
 To accept the client's application for support or agree to continue 	
support	
 To reject the client's application for support or terminate any 	
existing support	
 To defer the decision pending the presentation of documents or 	
further evidence	
 To consider if the Child Protection threshold has been met. 	
Decisions will be reviewed monthly with Social Worker, Practice Manager, Legal	Social worker / Practice
Rep and Head of Service	Manager/Head of
	Service/Legal Rep

Terminating support	
Any decision to terminate support for an on-going case should be made by a	Social worker/Practice
Head of Service and informed by an up-to-date assessment following a Legal	Manager/Head of
Meeting	Service/Legal Rep



The social worker must inform the client if the support is to be terminated. This should be done in an interview, with the use of an interpreter if necessary.	Social worker
The social worker should send a letter to the client confirming the decision to terminate support and giving 14 days' notice from when support will terminate. The letter should also advise the client of their right to seek legal advice if they disagree with the decision.	Social worker

 Review

 Information in this document reflects current knowledge at the date it is approved, but is subject to change in the light of changing legislation and Case Law.
 All to note

 It is the intention that in any event the document is reviewed annually.
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Appendix 1: J:\Crossfield\CHILDRENS FIRST RESPONSE TEAMS\FIRST RESPONSE 5\NO RECOURSE TO PUBLIC FUNDS\NRPF Policy and Process\Appendix 1 Human Rights Assessment 2012 Proforma.doc

Appendix 2: J:\Crossfield\CHILDRENS FIRST RESPONSE TEAMS\FIRST RESPONSE 5\NO RECOURSE TO PUBLIC FUNDS\NRPF Policy and Process\Appendix 2 child and family with nrpf guide 1.pdf

Appendix 3: J:\Crossfield\CHILDRENS FIRST RESPONSE TEAMS\FIRST RESPONSE 5\NO RECOURSE TO PUBLIC FUNDS\NRPF Policy and Process\Appendix 3 Parental Consent Form (November 2013).docx

Appendix 4: J:\Crossfield\CHILDRENS FIRST RESPONSE TEAMS\FIRST RESPONSE 5\NO RECOURSE TO PUBLIC FUNDS\NRPF Policy and Process\Appendix 4 Financial Template NRPF.docx